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**MINISTRY OF JUSTICE** 

# 2020 - 2021 Annual Report

THE MINISTRY OF JUSTICE IS RESPONSIBLE TO ADMINISTER JUSTICE AND DELIVER SERVICES THROUGH ITS MAIN LEGAL REGISTRIES FOR REGISTRATION OF DOCUMENTS, MAINTAINING OFFICIAL RECORDS AND LEGAL DOCUMENTS

PARLIAMENTARY PAPER NO. OF 38/24

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# | MINISTRY | OF | JUSTICE

# 2020-2021 Annual Report



### **REFERRAL LETTER FROM THE PERMANENT SECRETARY**

27 February 2024

Hon. Siromi Dokonivalu Turaga The Attorney General and Minister for Justice Attorney Generals Chambers Level 7 Suvavou House Suva

Dear Sir,

- 1. It is with pleasure that I submit for your information and presentation to Parliament, the Annual Report for Ministry of Justice for the period 1 August 2020 31<sup>st</sup> July 2021.
- 2. This report highlights the Ministry's performance and achievement in delivering service to our valued stakeholders.
- 3. This report has been prepared in accordance with the provision of the Financial Management Act 2004. The report further encapsulates the commitment and diligence of all staff within the Ministry.
- 4. The Ministry, at this juncture acknowledge your kind support and leadership in steering the Ministry to achieve its goal.

Yours Sincerely

Mr Ropate Green Lomavatu Permanent Secretary for Justice

## CONTENTS

| REFERRAL LETTER FROM THE PERMANENT SECRETARY                   | 2  |
|--|----|
| ACRONYMS   | 4  |
| PERMANENT SECRETARY'S STATEMENT                                | 5  |
| OVERVIEW OF THE MINISTRY                                       | 6  |
| ORGANISATION STRUCTURE   | 7  |
| DEPARTMENTAL REPORTS   | 8  |
| 1. Office of the Administrator General                         | 8  |
| 1.1 Justice of Peace Services                                  | 8  |
| 2. Registrar of Births, Deaths and Marriages Office            | 10 |
| 2.1 BDM Statistics   | 10 |
| 2.2 Civil Registration and Vital Statistics ('CRVS') Committee | 11 |
| 3. Registrar of Titles   | 13 |
| 4. Registrar of Companies                                      | 13 |
| 5. Official Receivers Office                                   | 15 |
| Bankruptcy and Liquidation Statistics 2020-2021                | 16 |
| 6. Accounts Section  | 17 |
| 6.1 Roles and Responsibilities                                 | 17 |
| 6.2 Financial Reports and Utilization                          | 18 |
| 6.2.1 Ministry Appropriation and Actual Expenditure            | 18 |
| 6.2.2 Expenditure for the year                                 | 18 |
| Bankruptcy and Liquidation Receipt and Payments Analysis       | 20 |
| AUDITED FINANCIAL REPORTS                                      | 21 |

MOJ 2020 – 2021 ANNUAL REPORT

### ACRONYMS

| Acronym | Description                             |
|---------|---|
| BDM     | Birth, Death and Marriages              |
| CRVS    | Civil Registration and Vital Statistics |
| CSD     | Corporate Service Division              |
| JP      | Justice of Peace                        |
| MOJ     | Ministry of Justice                     |
| OR      | Official Receiver                       |
| PAPP    | Parental Assistance Payment Program     |
| PS      | Permanent Secretary                     |
| ROC     | Registrar of Companies                  |
| ROT     | Registrar of Titles                     |



#### PERMANENT SECRETARY'S STATEMENT



It is with great pleasure that I present the Ministry of Justice Annual Report for the Financial Year 2020-2021 and share our achievements with you.

The Ministry of Justice is responsible to administer justice and deliver services through its main legal registries for registration of documents, maintaining official records and legal documents. It encompasses the Registrar of Titles, Registrar of Companies, Registrar-General and Official Receivers office and further administers the Justice of the Peace services.

The impact of the COVID-19 pandemic provided unique operational challenges which had the potential to affect almost every area of the Ministry. The Ministry provides a number of essential frontline services for the Government and the community, including: the Registry of Births, Deaths and Marriages, Registry of Companies and businesses, Registrar of Titles and Official receivers. The expectation was that we would continue to provide these services; and I am pleased to say that the Ministry responded positively and we were able to maintain the delivery of most services, although sometimes in a modified form.

These achievements and many more listed in this report reflects our ongoing efforts to further improve service delivery for the Government and the community. We appreciate the support and the dedication of our employees who have driven our success throughout the year and will maintained consistency of our operations to achieve set outcomes and financial results delegated to the Ministry by the Government of Fiji to deliver the required services.

Mr Ropate Green Lomavatu Permanent Secretary for Justice



#### **OVERVIEW OF THE MINISTRY**

#### **CORPORATE PROFILE**

#### Vision:

Ensuring Transparency, accountability and credible system of good governance in Fiji.

#### Mission:

Excellence in service delivery and transparency to meet public expectation.

#### **Our Values**

- Good Governance
   An accountable and
   responsible workforce
- Equity Equal treatment, impartiality and fairness
- **Professionalism** Integrity, treatment, honesty, courtesy and commitment.
- Excellent Customer Service Responsive on time service delivery
- **People Development** Capacity building as per the Ministry's needs.

#### **Roles and Responsibilities/Services**

The Ministry of Justice is responsible to administer justice and deliver services through its main legal registries for registration of documents, maintaining official records and legal documents. It encompasses the Office of the Administrator General, Office of the Registrar of Titles, Registrar of Companies, Births Deaths and Marriage Office and Office of the Official Receiver.

#### Office of the Administrator General

- Oversees the Ministry of Justice Legal registries
- Administers the Justice of Peace services in Fiji

#### Officer of the Registrar of Titles

- Deal with Land Titles and Deed Registration in Fiji
- Sole custodian of all land titles and Deeds

#### **Registrar of Companies**

- Registration of Business and Companies in Fiji
- Effective and Efficient Administration for the Companies Act 2015

#### Office of the Official Receiver

• Effective solvency services by enforcement of Bankruptcy and Winding up orders

#### Births, Deaths and Marriages Office

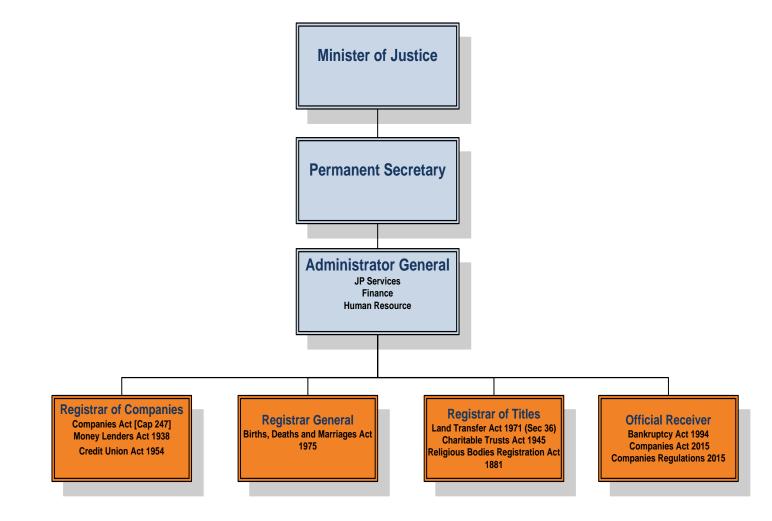
- Registration of Births and Deaths
- Marriage Solemnization

#### **Administration & Accounts**

- Human Resources management and administration
- Oversees the Ministry's overall financials



### **ORGANISATION STRUCTURE**



### DEPARTMENTAL REPORTS

#### 1. Office of the Administrator General

The Administrator General is responsible for:

- overall administration of the legal registries within the Ministry.
- overseeing the effective management of all human resource related activities, issues and monitoring human resource activities such as recruitment, transfer, leave administration, training programs and occupational health safety training.
- overseeing the recruitment and renewal of Justice of Peace and
- Implementation of capital projects for the Ministry such as decentralization of Births, Deaths and Marriage office ('BDM'),
- Implementation of digitization project for legal registries.

The Corporate Services Division (CSD) is the Ministry's think-tank on strategic planning and policy frameworks supporting the initiatives of the Ministry. It is responsible for preparing, designing and producing the Ministry business plans, strategic and annual reports. CSD plays a lead role in the provision of skilled workers through recruitment and selection of human resources.

#### 1.1 Justice of Peace Services

This report provides an account of the work of the Administration Team with regards to Justices of the Peace (JPs) applications and processes in the year 2020 and 2021 respectively.

A JP is a person who is appointed by the law to serve the community or individuals and assist in witnessing documents (there are limitations for the documents they can witness).

The Ministry of Justice provides supervision for the various processes involved in the appointment of JP and ensures that records are accurately maintained.

In Order to become a Justice of Peace they are required to fill in the JP application form and submit documents such as Police Clearance, Curriculum Vitae, Certified passport size photos, tin ID, birth certificate and two references letters from the referees stated in the application form. The applications are verified, registered and submitted for interviews to the Administrator General. Upon completion of the interviews, submissions are made to the



Permanent Secretary for Justice and Minister for approval. Once approval is obtained, concurrence letter is written to the Chief Justice for the confirmation of the swearing in date. The Justice of Peace are required to update the JP Logbook provided to them as and when they serve the public and are required to submit the logbook report to the Ministry Semiannually.

#### Justice of the peace report 2020-2021

There was no JP(s) swearing-in done in 2020-2021 due to COVID 19 restrictions that was in place. The following information details the work done in 2020-2021:

#### JP Application

Total Applications Received and processed -

| Total Applicants<br>Interviewed | Total<br>Successful Applications<br>from Interview | Total<br>Unsuccessful<br>Applications from<br>Interview |
|---------------------------------|--|---|
| 60                              | 36   | 24  |



#### 2. Registrar of Births, Deaths and Marriages Office

The Births, Deaths and Marriages ('BDM') Office is primarily responsible for all registration of births, deaths & marriages in Fiji and related changes and updates. We have 21 BDM offices across Fiji.

The registration of births and deaths in Fiji is governed by the Births, Deaths and Marriages Act of 1975. Current legislation stipulates that births should be registered within 2 months. After this 2-month, registration is considered late, but a late fee is only charged for birth registered after 1 year or more after birth.

Registration of birth is an essential tool to prevent stateless and protect human rights. At an individual level, civil registration facilitates the legal right of a child to participate and be counted in society. This may include health care, attendance to school, the right to travel, to open a bank account, eligible for social benefits and ultimately to vote.

#### 2.1 BDM Statistics

#### AUG- DEC 2020

| AUG-DEC Z |        |         |       |          |       |                |      |
|-----------|--------|---------|-------|----------|-------|----------------|------|
|           | REGIST | RATIONS |       |          |       | <b>RE-PRIN</b> | TS   |
| MONTH     | NBR    | LBR     | D/REG | MARRIAGE | BC    | MC             | DC   |
| AUG       | 529    | 196     | 500   | 367      | 9195  | 1319           | 1183 |
| SEP       | 500    | 150     | 471   | 333      | 9070  | 1376           | 1043 |
| OCT       | 532    | 287     | 458   | 360      | 9048  | 1255           | 1002 |
| NOV       | 527    | 358     | 428   | 358      | 8459  | 1112           | 945  |
| DEC       | 408    | 460     | 492   | 409      | 8078  | 968            | 903  |
| TOTAL     | 2496   | 1451    | 2349  | 1827     | 43850 | 6030           | 5076 |

#### **JAN- JUL 2021**

|       | REGIST | RATIONS |       |          |       | <b>RE-PRIN</b> | ГS   |
|-------|--------|---------|-------|----------|-------|----------------|------|
| MONTH | NBR    | LBR     | D/REG | MARRIAGE | BC    | MC             | DC   |
| JAN   | 518    | 1146    | 483   | 210      | 11788 | 1195           | 1005 |
| FEB   | 578    | 620     | 479   | 266      | 9048  | 1276           | 1033 |
| MAR   | 601    | 384     | 526   | 309      | 9085  | 1371           | 1196 |
| APR   | 214    | 69      | 214   | 177      | 3178  | 570            | 519  |
| MAY   | 87     | 12      | 310   | 105      | 2085  | 399            | 510  |
| JUN   | 329    | 13      | 503   | 202      | 4779  | 783            | 894  |
| JUL   | 310    | 52      | 495   | 350      | 5490  | 744            | 878  |
| TOTAL | 2637   | 2296    | 3010  | 1619     | 45453 | 6338           | 6035 |

MOJ 2020 – 2021 ANNUAL REPORT

10



#### 2.2 Civil Registration and Vital Statistics ('CRVS') Committee

Civil Registration in Fiji is conducted in accordance with the Births, Deaths and Marriages Registration Act of 1975. The Act requires that the register provides free of charge registration for events of births, deaths and marriages that are solemnized under the Act within the prescribed timelines. The fee is charged for the printing of the certificates when requested.

The responsibility for reporting the events for registration is primarily a duty of a parent or occupier of the residence where an event occurs, or the person in charge of the institution for events occurring within a public institution. The Births, Deaths and Marriages Registration Act is implemented under the general oversight of the Registration-General with the support of district and divisional registrars, who are appointed under the Act to perform functions on behalf of the Registrar-General.

Fiji operates a centralized administration system of civil registration. Under this arrangement, the office headquarters, which is in the capital, Suva, takes responsibility for directing, coordinating and monitoring civil registration activities nationwide. This office not only plays an administrative and legal role but also exercises a technical function in relation to the network of subnational and local civil registration offices, it establishes all local registration offices, provides written materials and standard operating procedures to local registrars, coordinates the registration procedures throughout the system, and supervises and evaluates the registration work of the local offices. MOJ works with other government agencies that support civil registration functions, such as MoHMS, for the notification of births and deaths, and FBOS, for the compilation and publication of vital statistics. Civil Registration is defined as the continuous, permanent, compulsory and universal recording of the occurrence and characteristics of vital events pertaining to the population, as provided through the Acts or regulation in accordance with legal requirements in each country, with full respect for the rules regulating the protection and privacy of individual information.

In recognition of the importance of civil registration systems and their prevailing status of performance, at a ministerial conference held in Bangkok in August 2014, the Fijian Government along with other countries in the Asia and the Pacific region, committed to the Asiana and the Pacific Civil registration and Vital Statistics (CRVS) Decade (2015-2024)

and to the Regional Action Framework (RAF) on CRVS in Asia and the Pacific. As an initial step towards implementing the RAF, it was recommended that all countries undertake an assessment of the status of their CRVS systems and develop a national action plan to guide systematic improvements. The RAF further strongly recommends a multi-sectoral approach to the improvement of CRVS systems, including formation of a national SRVS coordination Committee to oversee implementation of the national action plan and overall development of the CRVS system.

The National CRVS Action Plan was developed as a collaborative effort of the national CRVS Committee. The purpose of the plan is to ensure that the Committee has a coordinated and targeted approach towards the development of the national CRVS system. Representatives of the following Ministries/ National offices are involved in the CRVS Committee:

- Ministry of Justice (MoJ0 Births, Deaths and Marriages Office
- Ministry of Health and Medical Services (MoHMS)
- Fiji Bureau of Statistics (FBOS)
- Ministry of Women, Children and Social Protection
- Ministry of Education, Heritage and Arts
- Ministry of iTaukei Affairs
- Ministry of Communication
- Department of Police

#### **CRVS Statistics**

| Category   | 2021 |
|--|------|
| Number of births registered after 1 year of occurrence   | 3812 |
| Number of births registered after the legally stipulated time period but within 1 year of occurrence | 4599 |
| Number of births registered within the legally stipulated time period                                | 2178 |
| Number of deaths registered after 1 year of occurrence   | 524  |
| Number of deaths registered after the legally stipulated time period but within 1 year of occurrence | 4833 |
| Number of deaths registered within the legally stipulated time period                                | 809  |



#### 3. Registrar of Titles

The Office of the Registrar of Titles is responsible for:

- registration of titles, leases, dealings, deeds, charitable trusts and religious bodies.
- registration of deposited plans.
- updating changes made to the public register.
- maintenance of public registers and
- Issuing public searches.

Tabulated below are the statistics on the documents received by the office for the year 2020 – 2021.

| (August 2020                        | - July | 2021) |      |      |      |      |      |      |      |      |      |      |       |
|-------------------------------------|--------|-------|------|------|------|------|------|------|------|------|------|------|-------|
| INSTRUMENT                          | 20-    | 20-   | 20-  | 20-  | 20-  | 21-  | 21-  | 21-  | 21-  | 21-  | 21-  | 21-  | TOTAL |
| TYPE                                | Aug    | Sep   | Oct  | Nov  | Dec  | Ja'n | Feb  | Mar  | Apr  | May  | Jun  | Jul  |       |
| Titles<br>documents<br>received     | 1244   | 1361  | 1508 | 1171 | 1310 | 1289 | 1262 | 1470 | 899  | 282  | 935  | 866  | 13597 |
| Deeds<br>documents<br>received      | 450    | 460   | 603  | 542  | 365  | 472  | 449  | 537  | 299  | 155  | 395  | 269  | 4996  |
| Charitable<br>documents<br>received | 5      | 5     | 7    | 5    | 7    | 14   | 8    | 7    | 5    | 1    | 2    | 7    | 73    |
| Religious<br>Documents<br>received  | 4      | 7     | 5    | 3    | 4    | 9    | 4    | 3    | 5    | -    | 5    | 2    | 51    |
| Searches con                        |        |       |      |      |      |      |      |      |      |      |      |      |       |
| ducted                              |        |       |      |      |      |      |      |      |      |      |      |      |       |
| Business                            | 1231   | 1254  | 1254 | 1440 | 1306 | 1263 | 1629 | 1126 | 1164 | 1205 | 1196 | 1363 | 15431 |
| Public                              | 123    | 128   | 132  | 126  | 139  | 128  | 113  | 42   | 36   | 53   | 65   | 109  | 1194  |
| District                            | 130    | 136   | 85   | 76   | 123  | 163  | 36   | 63   | 70   | 132  | 106  | 88   | 1208  |
| Emails                              | 2362   | 2452  | 2226 | 2365 | 1253 | 1254 | 1253 | 985  | 926  | 804  | 1245 | 1366 | 18491 |

#### (August 2020 - July 2021)

In Addition, there was an in-house training conducted in March 2021 which the officers have attended.

#### 4. Registrar of Companies

The Registrar of Companies Office ("ROC") registers companies, businesses, credit unions and moneylenders. The office is responsible for the efficient and effective administration of all the Business and Company registrations. The office has 3 branches in Fiji located in Suva, Lautoka and Labasa. There are 20 staff members who are responsible for the effective service delivery of the ROC office. However, apart from Suva it is the Registrar General's staff who assist the ROC office in the other branches.

The legislation which governs the registration processes of the Business and Companies include:

- i. The Companies Act 2015
- ii. The Money Lenders Act 1938
- iii. The Credit Union Act 1954

The main objective of the ROC office is to assist the private sector on the registration of Business and Companies. The Office receives over 61 different types of applications. It maintains a proper record of all the registration mentioned above. Whilst doing so, the office carries out several other functions which include, but are not limited to, providing Business and Company searches to members of the public/relevant stakeholders, conducting meetings with stakeholders, attending to court matters, keeping proper account of financial received on companies and registering liquidators.

The ROC register has a fully automated system which came into effect in June 2019 and all registration and lodgment for any business and companies are done online using the ROC portal. The system has significantly reduced the turn -around time for registrations as tabulated below:

|      | Foreign   | Local     | Business     | Others         |
|------|-----------|-----------|--------------|----------------|
|      | Companies | Companies | Registration |                |
| 2020 | 5-7days   | 7 days    | 7 days       | 7 – 15<br>days |
| 2021 | 3- 5 days | 3- 5 days | 3- 5 days    | 3– 10<br>days  |

The Office has reduced the 5-7 working days turn-around time on Business and Company registration from 2020 to 3-5 working days in 2021. This has improved ROC office's service delivery. This has been achieved through the dedication the ROC team has put forward in assisting the members of public. Going online had been the change the Office required. It is through the online system the office has been able to manage its workload and maintain optimum standards on service delivery.



#### STATISTICS OF NEW REGISTRATION FOR THE 2020-2021 FINANCIAL YEAR

| Registration Data for August 2020 to July 2021 |       |  |  |  |
|--|-------|--|--|--|
| New Business Registration 10,239               |       |  |  |  |
| New Company Registration                       | 1,047 |  |  |  |
| New Foreign Company<br>Registration            | 8     |  |  |  |

#### 5. Official Receivers Office

The Office of the Official Receiver is governed by the Bankruptcy Act 1944, Companies Act 2015 and the Companies Regulations 2015. The Office of the Official Receiver is pledged to provide an effective insolvency service to the creditors and the public. The duties are to establish whether persons against whom Receiving Orders and Winding up Orders have been made, are in fact insolvent and take steps accordingly.

The primary purpose of the Official Receiver is to discharge its statutory functions and duties in accordance with the provisions of the Bankruptcy Act 1944, Companies Act 2015 and Companies (Winding Up) Rules 2015. Under the Companies Act 2015 the Official Receiver acts as provisional liquidator of the affairs of the Companies against which winding Up Orders are issued.

The Official Receiver also ensures that the provisions of the Bankruptcy Act 1944 and Companies Act 2015 are properly and efficiently addressed.

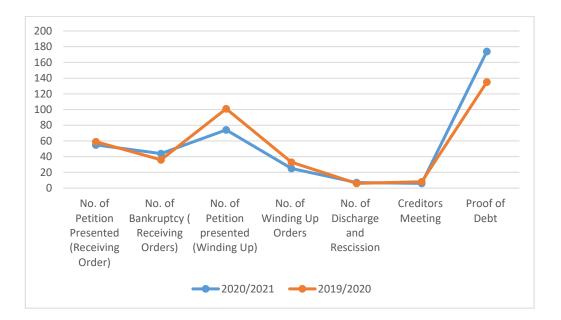
The responsibilities also include the administration of the office, Court attendance, calling of meetings of debtors and creditors, publication of official notices, keeping of accounts relating to bankrupt estates and companies in liquidation, marshalling of assets, reception of claims by creditors and distribution of liquidated assets to creditors and contributories.

To improve the capacity to carry out investigative and distributive roles, the Official Receiver must always ensure that, there is transparency and accountability in the conduct of its officers.



#### Bankruptcy and Liquidation Statistics 2020-2021

|   | 2020/2021 | 2019/2020 |
|---|-----------|-----------|
| No. of Petition<br>Presented (Receiving<br>Order) | 55        | 59        |
| No. of Bankruptcy<br>(Receiving Orders)           | 44        | 36        |
| No. of Petition<br>presented (Winding<br>Up)      | 74        | 101       |
| No. of Winding Up<br>Orders                       | 25        | 33        |
| No. of Discharge and Rescission                   | 7         | 6         |
| Creditors Meeting                                 | 6         | 8         |
| Proof of Debt                                     | 174       | 135       |



#### 6. Accounts Section

#### 6.1 Roles and Responsibilities

The Accounts Section is responsible for:

- Allocation of approved funding in Budget Estimates to all Vote Controllers monitors and controls expenditure in compliance with Financial Regulations and procedures.
- Ensures availability of cash flow to meet the Ministry's financial commitments in accordance with the 2020-2021 Budget Estimates
- Ensuring all payments of accounts owing, salaries and wages done in a timely basis
- Carries out reconciliations (drawings, IDC, salaries, wages, Revolving Fund, True Trust Accounts, Imprest, Bankruptcy, Liquidation) to ensure all expenditures are recorded against a budgetary allocation reflecting the true status of the Ministry's expenditure
- Provides accurate monthly financial reports to the Senior Staff for accurate decision making and assess the performance of projects against the budgetary allocations.
- Assists and coordinates the preparation of the Ministry's Budget from submissions from all sections and compiles these submissions for Ministry of Economy after consultations with the Permanent Secretary for Justice.
- Prepares responses to Audit (Internal and External) and Public Accounts Committee (PAC) queries.
- Ensures effective internal control measures are in place in all areas to reduce possible fraudulent activities and safeguard Government assets.

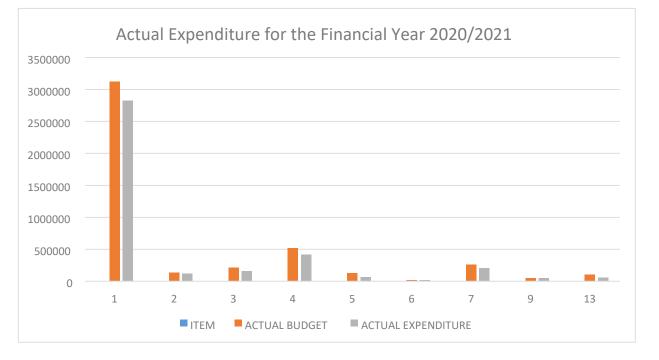
#### 6.2 Financial Reports and Utilization

#### 6.2.1 Ministry Appropriation and Actual Expenditure

The Ministry's Budget for the Financial Year 2020/2021 was **\$4.5million.** 

#### 6.2.2 Expenditure for the year

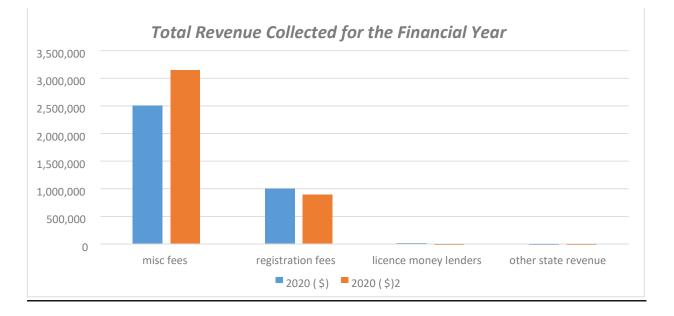
| SEG          | ITEM                              | BUDGET    | ACTUAL EXPENDITURE |
|--------------|-----------------------------------|-----------|--------------------|
|              |                                   |           | (\$)               |
|              |                                   | (\$)      |                    |
| 1            | Established staff                 | 3,128,226 | 2,829,104          |
| 2            | Government Wage<br>Earners        | 138,279   | 117,841            |
| 3            | Travel& Communication             | 218,000   | 160,508            |
| 4            | Maintenance&<br>Operations        | 519,000   | 422,311            |
| 5            | Purchase of Goods & Services      | 127,000   | 65,347             |
| 6            | Operating Grants and<br>Transfers | 17,000    | 17,000             |
| 7            | Special Expenditure               | 258,924   | 205,795            |
| Total Opera  | Total Operating Expenses          |           | 3,817,906          |
| 9            | Capital Purchase                  | 50,000    | 47,154             |
| Total Capita | al Expenditure                    | 50,000    | 47,154             |
| 13           | Value Added Tax                   | 104,660   | 62,871             |
| Total Exper  | nditure for the Year              | 4,561,089 | 3,927,931          |



#### Total Revenue collected.

| Type of Revenue            | 2021 (\$) | 2020 (\$) |
|----------------------------|-----------|-----------|
| Miscellaneous Fees         | 2,505,205 | 3,149,877 |
| Registration Fees          | 999,581   | 888,491   |
| License Money Lenders      | 16,555    | 624       |
| Other State Revenue        | 1,513     | 2,470     |
| Total Revenue for the Year | 3,522,854 | 4,041,462 |





#### Bankruptcy and Liquidation Receipt and Payments Analysis

| <b>Description</b>            | Liquidation (\$) | Bankruptcy (\$) |
|-------------------------------|------------------|-----------------|
| Receipts                      |                  |                 |
| Debt Collected                | 2,837,099        | 136,167         |
| Petition                      | 58,751           | 5287            |
| Search Fees                   | 4,600            | 21,616          |
| Proof of Debt                 | 7,512            | 20              |
| Fees & Costs                  |                  | 269             |
| Total Receipts                | <u>2,907,962</u> | <u>163,359</u>  |
| Payments                      |                  |                 |
| Debt Payment                  | 1,289,232        | 39,888          |
| Debtor Refund                 |                  | 6,028           |
| Petition Refund               | 4,578            | 422             |
| Reversal of<br>Dishonored Chq | 7,640            |                 |
| Publication Costs             | 1,331            | 130             |
| Bank Fees & Charges           | 540              | 402             |
| Payment to CFA                | 9,960            | 21,241          |
| Accounting Fees               | 40,485           |                 |
| Total Payments                | <u>1,353,766</u> | <u>68,111</u>   |
| MOJ 2020 – 2021 ANNUAL RE     |                  | 20              |

MOJ 2020 – 2021 ANNUAL REPORT

20

#### AUDITED FINANCIAL REPORTS

#### OFFICE OF THE AUDITOR GENERAL

Promoting Public Sector Accountability and Sustainability through our Audits



Level 1, Modyl Plaza Karsanji St. Vatuwaqa P. O: Box 2214, Government Buildings Suva. Fili



Telephone: (679) 330 9032 E-mail: <u>info@auditorgeneral.gov.fi</u> Website: www.oag.gov.fj



File: 611

23 September 2022

The Honourable Aiyaz Sayed-Khaiyum Attorney-General and Minister for Economy, Civil Service, Communications, Housing and Community Development Suvavou House SUVA

Dear Honourable Sayed-Khaiyum

MINISTRY OF JUSTICE AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 JULY 2021

The audited financial Statements of the Ministry of Justice for the year ended 31 July 2021 together with my audit report on them are enclosed.

Particulars of the errors and omission arising from the audit have been forwarded to the management of the Ministry for necessary action.

Yours sincerely

50

Sairusi Dukuno ACTING AUDITOR-GENERAL



## MINISTRY OF JUSTICE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31<sup>ST</sup> JULY2021

#### MINISTRY OF JUSTICE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 JULY 2021

#### TABLE OF CONTENTS

|   | INDEPENDENT AUDITOR'S REPORT                          | 3  |
|---|---|----|
| • | " MANAGEMENT CERTIFICATE                              | 5  |
|   | STATEMENT OF RECEIPTS AND EXPENDITURE                 | 6  |
|   | APPROPRIATION STATEMENT                               | 7  |
|   | STATEMENT OF LOSSES                                   | 8  |
|   | OFFICIAL RECEIVER LIQUIDATION TRUST FUND ACCOUNT      | 9  |
|   | OFFICIAL RECEIVER BANKRUPTCY TRUST FUND ACCOUNT       | 10 |
|   | NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS | 11 |

#### OFFICE OF THE AUDITOR GENERAL

Promoting Public Sector Accountability and Sustainability through our Audits



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#### INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements of the Ministry of Justice

#### Opinion

I have audited the financial statements of Ministry of Justice which comprise the Statement of Receipts and Expenditure, Appropriation Statement, Statement of Losses and Main Trust Fund Account Statement of Receipts and Payments for the financial year ended 31 July 2021, and notes to the financial statements, including a summary of significant accounting policies.

In my opinion, the accompanying financial statements of the Ministry of Justice are prepared, in all material respects, in accordance with the Financial Management Act 2004 and Finance Instructions 2010.

#### **Basis for Opinion**

I have conducted my audit in accordance with International Standards on Auditing (ISA). My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the Ministry of Justice in accordance with the International Ethics Standards Board for Accountant's Code of Ethics for Professional Accountants (IESBA Code) together with the ethical requirements that are relevant to my audit of the financial statements in Fiji and I have fulfilled my other ethical responsibilities in accordance with these requirements and the IESBA Code. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Responsibilities of the Management and those charged with governance for financial statements

The Management are responsible for the preparation of the financial statements in accordance with the Financial Management Act 2004 and Finance Instructions 2010, and for such internal control as the Management determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the Ministry of Justice's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISA will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with ISA, I exercise professional judgment and maintain professional scepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Ministry's Internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management of the Ministry.

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Sairusi Dukuno ACTING AUDITOR-GENERAL



Suva, Fiji 23 September 2022



#### MINISTRY OF JUSTICE MANAGEMENT CERTIFICATE FOR THE YEAR ENDED 31 JULY 2021

We certify that these financial statements:

- fairly reflect the financial operations and performance of the Ministry of Justice for the year ended 31 July 2021; and
- (b) have been prepared in accordance with the requirements of the Financial Management Act 2004 and Finance Instructions 2010.

Ms. Susan Kiran Acting Permanent Secretary for Justice

Date: 9/9/21

Ms. Jessica Chand Principal Accounts Officer

#### MINISTRY OF JUSTICE APPROPRIATION STATEMENT FOR THE YEAR ENDED 31 JULY 2021

| SEG | ltem                         | Budget<br>Estimate<br>(\$) | Appropriation<br>Changes<br>(\$)<br>(Note 4) | Revised<br>Estimate<br>(\$)<br>(a) | Actual<br>Expenditure<br>(\$)<br>(b) | Carry-<br>Over<br>(\$) | Lapsed<br>Appropriation<br>(\$)<br>(Note 5)<br>(a-b) |
|-----|------------------------------|----------------------------|--|------------------------------------|--------------------------------------|------------------------|--|
|     | Operating Expenditure        |                            |  |                                    |                                      |                        |  |
| 1   | Established Staff            | 3,138,226                  | (10,000)                                     | 3,128,226                          | 2,829,104                            | -                      | 299,122  |
| 2   | Government Wage Earners      | 138,279                    |  | 138,279                            | 117,841                              |                        | 20,438   |
| 3   | Travel & Communications      | 150,000                    | 68,000                                       | 218,000                            | 160,508                              |                        | 57,492   |
| 4   | Maintenance & Operations     | 657,000                    | (138,000)                                    | 519,000                            | 422,311                              | ***                    | 96,689   |
| 5   | Purchase of Goods & Services | 162,000                    | (35,000)                                     | 127,000                            | 65,347                               |                        | 61,653   |
| 6   | Operating Grants & Transfers | 17,000                     |  | 17,000                             | 17,000                               |                        |  |
| 7   | Special Expenditure          | 143,924                    | 115,000                                      | 258,924                            | 205,795                              |                        | 53,129   |
|     | Total Operating Expenditure  | 4,406,429                  |  | 4,406,429                          | 3,817,906                            | van                    | 588,523  |
|     | Capital Expenditure          |                            |  |                                    |                                      |                        |  |
| 8   | Capital Construction         |                            |  |                                    |                                      |                        |  |
| 9   | Capital Purchase             | 50,000                     |  | 50,000                             | 47,154                               |                        | 2,846  |
|     | Total Capital Expenditure    | 50,000                     |  | 50,000                             | 47,154                               |                        | 2,846  |
| 13  | Value Added Tax              | 104,660                    |  | 104,660                            | 62,871                               | -                      | 41,789   |
|     | TOTAL EXPENDITURE            | 4,561,089                  |  | 4,561,089                          | 3,927,931                            |                        | 633,158  |



#### MINISTRY OF JUSTICE STATEMENT OF LOSSES FOR THE YEAR ENDED 31 JULY 2021

#### Loss of Money

There was no loss of money recorded for the financial year ended 31 July 2021.

#### Loss of Revenue

There was no loss of revenue recorded for the year ended 31 July 2021.

#### Losses of Assets

There was no loss of assets recorded for the year ended 31 July 2021. However, the Board of Survey for the financial year 2020-2021 was not carried out due to COVID 19 travel restrictions.

#### MINISTRY OF JUSTICE OFFICIAL RECEIVER LIQUIDATION TRUST FUND ACCOUNT STATEMENT OF RECEIPTS AND PAYMENTS FOR THE FINANCIAL YEAR ENDED 31 JULY 2021

|                                  | Note | 2021<br>(\$) | 2020<br>(\$) |
|----------------------------------|------|--------------|--------------|
| RECEIPTS                         |      |              |              |
| Debt Collected                   |      | 2,837,099    | 597,505      |
| Petition                         |      | 58,751       | 77,064       |
| Search Fees                      |      | 4,600        | 6,475        |
| Proof of Debt                    |      | 7,512        | 49,185       |
| Fees and Costs                   |      |              | 90,446       |
| Total Receipts                   |      | 2,907,962    | 820,675      |
| PAYMENTS                         |      |              |              |
| Company operational expenditures |      | 40,485       |              |
| Debt Payment                     |      | 1,289,232    | 344,833      |
| Debtor Refund                    |      |              | 3,052        |
| Petition Refund                  |      | 4,578        | 9,269        |
| Reversal of Dishonoured Cheque   |      | 6,900        | 88,769       |
| Publication Costs                |      | 1,331        | 7,407        |
| Bank Fees & Charges              |      | 540          | 455          |
| Payment to CFA                   |      | 9,960        | 54,665       |
| Reversal to Bank Account         |      | 740          | 2,250        |
| Total Payments                   |      | 1,353,766    | 510,700      |
| Surplus                          |      | 1,554,196    | 309,975      |
| Opening balance as at 1 August   | 3    | 1,009,308    | 699,333      |
| Closing Balance as at 31 July    | 6    | 2,563,504    | 1,009,308    |

#### MINISTRY OF JUSTICE OFFICIAL RECEIVER BANKRUPTCY TRUST FUND ACCOUNT STATEMENT OF RECEIPTS AND PAYMENTS FOR THE FINANCIAL YEAR ENDED 31 JULY 2021

|                                | Note | 2021<br>(\$) | 2020<br>(\$) |
|--------------------------------|------|--------------|--------------|
|                                |      | 0.02         | A-22.0       |
| RECEIPTS                       |      |              |              |
| Debt Collected                 |      | 136,167      | 73,008       |
| Search Fees                    |      | 21,616       | 25,048       |
| OR Fees & Costs                |      | 269          | 61,615       |
| Petition                       |      | 5,287        | 6,472        |
| Proof of Debt                  |      | 20           | 29           |
| Total Receipts                 |      | 163,359      | 166,172      |
| PAYMENTS                       |      |              |              |
| Debt Payment                   |      | 39,888       | 74,090       |
| Debtor Refund                  |      | 6,028        | 2,700        |
| Petition Refund                |      | 422          | 761          |
| Publication Costs              |      | 130          | 594          |
| Bank Fees & Charges            |      | 402          | 459          |
| Payment to CFA                 |      | 21,241       | 70,133       |
| Total Payments                 |      | 68,111       | 148,737      |
| Surplus                        |      | 95,248       | 17,435       |
| Opening balance as at 1 August |      | 307,407      | 289,972      |
| Closing Balance as at 31 July  | 6    | 402,655      | 307,407      |

#### MINISTRY OF JUSTICE NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 JULY 2021

#### NOTE 1: REPORTING ENTITY

The Ministry of Justice is responsible for the administration of law and justice in Fiji. The Ministry delivers services through registries established by the law to maintain official records of legal documents.

The Office of the Registrar of Companies registers companies, businesses, credit unions and money lenders. The Office of the Registrar of Titles registers titles and deeds. The Office of the Registrar-General registers births, deaths and marriages.

The Office of the Official Receiver is responsible for the administration of the winding-up of companies and bankruptcy matters, whereas the Office of the Administrator General is responsible for the administration of the Justices of the Peace.

#### NOTE 2: STATEMENT OF ACCOUNTING POLICIES

#### (a) Basis of Accounting

In accordance with Government accounting policies, the financial statements of the Ministry of Justice is prepared under the cash basis of accounting. All payments related to purchases of fixed assets have been expensed.

The financial statements are presented in accordance with the Financial Management Act 2004, the requirements of Section 71 (1) of the Finance Instruction 2010 and the Finance (Amendment) Instructions 2016. The preparation and presentation of a Statement of Assets and Liabilities is not required under the current Government policies.

#### (b) Accounting for Value Added Tax (VAT)

All expenses are VAT exclusive. The Ministry on a monthly basis takes out VAT output on total money received for expenditure from Ministry of Economy. VAT input on the other hand is claimed on payments made to the suppliers and the sub-contractors for expenses incurred.

The VAT payment as per the Statement of Receipts and Expenditures relates to VAT input claimed on payments made to the suppliers and sub-contractors for expenses incurred. Actual amount paid to FRCS during the year represent the difference between VAT Output and VAT Input.

#### (c) Revenue Recognition

Revenue is recognised when actual cash is actually received by the Ministry.



#### MINISTRY OF JUSTICE NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS (continued....) FOR THE YEAR ENDED 31 JULY 2021

#### NOTE 3: SIGNIFICANT VARIATIONS

- (a) Miscellaneous fees revenue decreased by \$644,672 or 20% compared to 2020 due to decrease in the services provided by the Registrar of Companies, the reason for the decrease is the COVID 19 pandemic.
- (b) License fees received form money lenders revenue increased by \$15,931 or 2,553% in 2021 compared to 2020 due to increase in registration for money lenders.
- (c) Travel and communication expenditure decreased by \$49,318 or 24% in 2021 compared to 2020 due to decrease in overseas travel, subsistence and meal claim expenditure.
- (d) Maintenance and operation expenditure decreased by \$79,443 or 16% in 2021 compared to 2020 due to decrease in the expenses for repair and maintenance of office equipment.
- (e) Purchase of goods and services expenditure decreased by \$83,579 or 56% in 2021 compared to 2020 due to decrease in training, awareness and administration of Justice of Peace expenditure.
- (f) Special expenditure decreased by \$124,832 or 74% in 2021 compared to 2020 due to decrease in Digitization and Anti-Corruption expenditure.
- (g) Capital expenditure decreased by \$60,312 or 56% in 2021 compared to 2020 due to less funding provided for the financial year 2021.

#### MINSTRY OF JUSTICE NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS (continued....) FOR THE YEAR ENDED 31 JULY 2021

#### NOTE 4: DETAILS OF APPROPRIATION CHANGES

The following virements were approved in line with Section 10 of Financial Instructions 2010 by the Ministry of Economy for 2020-2021 to incur further expenditure on critical areas of Ministry of Justice.

The Acting Permanent Secretary approved the following virements under delegation from the Minister for Economy:

| Virement<br>No. | From  | То              | Amount<br>(\$) | Approval                        |
|-----------------|-------|-----------------|----------------|---------------------------------|
| DV1501          | SEG 1 |                 | 10,000         |                                 |
|                 |       |                 | 40,000         | Permanent Secretary for Justice |
|                 | SEG 4 | [               | 20,000         |                                 |
|                 |       | SEG 7           | 20,000         |                                 |
|                 | SEG 5 |                 | 10,000         |                                 |
|                 | SEG 5 | 1               | 15,000         |                                 |
|                 | SEG 7 |                 | 20,000         |                                 |
| DV1502          | SEG 3 | 3<br>4<br>SEG 3 | 5,000          |                                 |
|                 |       |                 | 3,000          |                                 |
|                 | SEG 4 |                 | 2,500          |                                 |
|                 |       |                 | 5,000          | Permanent Secretary for Justic  |
|                 |       |                 | 12,000         |                                 |
|                 |       |                 | 23,500         | ]                               |
|                 |       |                 | 10,000         |                                 |
|                 | SEG 5 |                 | 5,000          |                                 |
|                 |       |                 | 5,000          |                                 |

#### MINSTRY OF JUSTICE NOTES TO AND FORMING PART OF THE FINANCIAL STATEMENTS (continued....) FOR THE YEAR ENDED 31 JULY 2021

#### NOTE 5: SIGNIFICANT SAVINGS

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| Expenditure   | Revised<br>Budget<br>(\$)   | Actual<br>Expenditure<br>(\$)  | Savings<br>(\$)   | Percentage<br>Savings<br>(%)   |
|---|---|--|---|--|
| Travel & Communication  |   | 160,508  | 57,492  | 26%  |
|   | a second s |  | 96,689  | 19%  |
|   | the second se   | the second se  | Contract of the local division of the local | 49%  |
| Purchase of Goods & Services  | 127,000   | 65,347   |   |  |
| and the second se | 258,924   | 205,795  | 53,129  | 21%  |
|   | Travel & Communication<br>Maintenance & Operations  | Budget         (\$)         Travel & Communication         218,000         Maintenance & Operations         519,000         Purchase       of         Services | ExpenditureBudget<br>(\$)Expenditure<br>(\$)Travel & Communication218,000160,508Maintenance & Operations519,000422,311PurchaseofGoods127,000Services205,205205,205  | Expenditure         Budget<br>(\$)         Expenditure<br>(\$)         (\$)           Travel & Communication         218,000         160,508         57,492           Maintenance & Operations         519,000         422,311         96,689           Purchase         of         Goods         8         127,000         65,347         61,653           Services         005,705         52,120         005,705         52,120 |

- (a) The savings in Travel and Communications is due to decrease in overseas travel, subsistence and meal claim expenditure.
- (b) The savings in Maintenance and Operation is due to decrease in repair and maintenance of office equipment expenditure.
- (c) The savings in purchase of goods and services is mainly due to decrease in expenditure for training, public relations, awareness and administration of Justice of Peace allowance.
- (d) The savings in special expenditure budget is due to decrease in Anti-Corruption and Digitization expenditure.

#### NOTE 6: MAIN TRUST FUND ACCOUNT

The Official Receiver administers Liquidation and Bankruptcy Accounts in accordance to the Companies Act 2015 and Bankruptcy Act 1944, respectively.

The creditor files the petition against the debtor by paying a sum of \$109 for individual debtors and \$763 for Companies.

The petitions are then locged with the Magistrates' Court or High Court who then appoints the Official Receiver as the Official Receiver of a debtor's estate for individuals or as the Provisional Liquidator for a company.

The Official Receiver then would have to take necessary steps as required under the Companies Act 2015 and the Bankruptcy Act 1944 to ensure recoveries are made from the debtors to pay off the creditors.

Money received from Liquidated Companies on the other hand is deposited into the Liquidation Trust Bank Account for payment to creditors.